

1 UNITED STATES DISTRICT COURT  
2 WESTERN DISTRICT OF WASHINGTON AT SEATTLE  
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4 YOLANY PADILLA, et al.,	)	C18-00928-MJP
	)	
5 Plaintiffs,	)	SEATTLE, WASHINGTON
	)	
6 v.	)	March 26, 2019
	)	
7 U.S. IMMIGRATION AND CUSTOMS	)	Oral Argument on
8 ENFORCEMENT, et al.,	)	Request for
	)	Preliminary
9 Defendants.	)	Injunction
	)	

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10 VERBATIM REPORT OF PROCEEDINGS  
11 BEFORE THE HONORABLE MARSHA J. PECHMAN  
12 UNITED STATES DISTRICT JUDGE

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14 APPEARANCES:

15 For the Plaintiffs: Matt Adams  
16 Leila Kang  
17 Aaron Korthuis  
18 Northwest Immigrant Rights Project  
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19  
20 For the Defendants: Lauren C. Bingham  
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1 THE COURT: Please be seated.

2 THE CLERK: This is the matter of Yolany Padilla versus  
3 the U.S. Immigration and Customs Enforcement, Cause No. C18-928.

4 Counsel, please make your appearance for the record.

5 MR. ADAMS: Matt Adams with the plaintiffs.

6 MS. KANG: Leila Kang with the plaintiffs.

7 MR. KORTHUIS: And Aaron Korthuis with the plaintiffs.

8 MS. BINGHAM: Good afternoon, Your Honor. Lauren  
9 Bingham on behalf of defendants, and with me is Brianna Evans  
10 from EOIR.

11 THE COURT: Well, welcome all.

12 Counsel, we're here this afternoon to have oral argument on  
13 the request for the preliminary injunction. I have had an  
14 opportunity to review the preliminary injunction, the response,  
15 and the reply. And you should have received a series of  
16 questions from me that I ask that at some point during your  
17 argument that you answer the questions. You don't have to go  
18 through each of the questions in lockstep, but at some point  
19 during your argument I would like answers to each of them.

20 So who is it that will argue for the plaintiffs?

21 MR. ADAMS: Matt Adams, myself. Thank you.

22 THE COURT: Okay. Mr. Adams, you may begin.

23 MR. ADAMS: May it please the Court, I will seek to  
24 reserve five minutes for rebuttal.

25 Just last October, after we filed our motion for preliminary

1 injunctive relief, the Ninth Circuit, in *Saravia v. Sessions*,  
2 affirmed a district court order in which the district court  
3 granted preliminary injunction challenging the government's  
4 failure to provide timely immigration bond hearings. And prior  
5 to that, in *Hernandez v. Sessions*, the Court of Appeals  
6 reaffirmed that, quote, "In the context of immigration detention,  
7 it is well settled that due process requires adequate procedural  
8 protections," end quote.

9 The bond-hearing class in this case are not just asylum  
10 applicants, but they are asylum seekers who have already been  
11 screened and interviewed by Department of Homeland Security  
12 officers and have been determined to have a credible fear, that  
13 is, a bona fide claim for protection, for relief under the  
14 Immigration and Nationality Act. And because of that, all of  
15 them were passed out of the expedited removal process to the  
16 immigration court for full immigration proceedings. And because  
17 every one of the class members had already entered the country,  
18 they're all entitled to a bond hearing. Nonetheless, defendants  
19 needlessly delay these hearings by denying access to the bond  
20 hearings on a timely basis and prolonging detention by depriving  
21 them of the procedural protections that they are entitled to in  
22 those bond hearings.

23 Plaintiffs ask this Court to issue a preliminary injunction  
24 in order to ensure that class members do not continue to suffer  
25 irreparable harm based upon the deprivation of liberty without

1 due process of law.

2 In *Zadvydas v. Davis*, a Supreme Court case addressing another  
3 immigration detention challenge, the Supreme Court made clear, in  
4 no uncertain terms, that the fundamental principle of freedom  
5 from imprisonment, from immigration detention, lies at the core  
6 of the liberty interests that the due process clause seeks to  
7 protect. And repeated decisions from the Ninth Circuit have made  
8 clear that the violation of the constitutional right impinging on  
9 liberty is a per se example of irreparable harm.

10 So I want to turn to the first protection that plaintiffs are  
11 seeking, and that is a timely bond hearing. Plaintiffs seek a  
12 concrete timeline upon which defendants must provide a custody  
13 hearing. And we provided substantial evidence, declarations from  
14 advocates across the country, making clear that asylum-seeker  
15 class members are subjected to delays, at times up to six weeks,  
16 waiting for these bond hearings. In *Saravia v. Sessions*, again,  
17 the Ninth Circuit reaffirmed that due process requires, quote,  
18 "the opportunity to be heard at a meaningful time," end quote.

19 Now, defendants cannot dispute that class members are  
20 entitled to a prompt bond hearing, as their own guidance and  
21 precedents require that they be provided hearings as  
22 expeditiously as possible. Yet, defendants refuse to place any  
23 parameters, any concrete timelines, upon which these hearings  
24 must be provided and instead argue that they should have  
25 unfettered discretion.

1 The Court has asked plaintiffs: What is the basis for  
2 proposing a seven-day timeline? And I would like to address that  
3 now.

4 In the credible fear context, Congress laid out a definition  
5 for "as expeditiously as possible," and that was in the context  
6 of individuals who have the right to have that credible fear  
7 determination reviewed by an immigration judge. The statute  
8 requires that they be provided that review, quote, "as  
9 expeditiously as possible," end quote, and then it goes on to  
10 define that. And it defines it as, quote, "to the maximum extent  
11 practicable, within 24 hours, but in no case later than seven  
12 days," end quote. And that's at 8 U.S.C.  
13 1225(b)(1)(B)(III)(iii).

14 It's also instructive that the regulations require DHS to  
15 provide a custody determination within 48 hours of arresting an  
16 individual, and that's at 8 C.F.R. 287.3(d). However, the  
17 regulations have no parallel timeline upon which the Court will  
18 provide the custody hearing. But the regulations do say that  
19 jurisdiction vests with the Court for that custody determination  
20 even before DHS files the charging documents with the immigration  
21 court. That is to say, an individual who's arrested by DHS can  
22 get a hearing with the Court even before those one to two days  
23 have elapsed, before DHS has provided the Court with those  
24 charging papers. And that's at 8 C.F.R. 1003.14(a). And this,  
25 again, reinforces this concept that they're entitled to this

1 expeditious hearing. But perhaps most instructive is the Ninth  
2 Circuit's recent decision in *Saravia v. Sessions*. Because,  
3 there, the Ninth Circuit, in October, upheld the district court  
4 order that in that case a class of youth, that was provisionally  
5 certified, be entitled to a bond hearing within seven days of  
6 being arrested. Similar to this case, in that case the  
7 government had alleged that in most cases the youth received  
8 hearings within seven to fourteen days. Well, the Court found  
9 that that was insufficient and ordered that they be provided  
10 hearings within seven days. And the Ninth Circuit upheld that  
11 based upon its citation to *Mathews*, the due process clause  
12 requires "the opportunity to be heard 'at a meaningful time.'"

13 Now, in addition to that case, we have cited to other case  
14 law from the Ninth Circuit in the civil commitment context,  
15 particularly *Doe v. Gallinot*, where the Court said that if the  
16 state is going to take custody of an individual, that the state  
17 must provide a hearing, and I will quote again, "in no event  
18 should the hearing occur later than the seventh day of  
19 confinement." Of course, in the criminal context, the Fourth  
20 Amendment, which is not at issue here, but the Fourth Amendment  
21 requires a probable cause hearing even sooner, within 48 hours.

22 All of this supports a conclusion that is consistent with how  
23 Congress defined "as expeditious as possible" in the statute,  
24 within seven days, and is consistent with how the Ninth Circuit  
25 created the timeline in *Doe v. Gallinot*, "in no case later than

1 seven days." And we believe the hearing should be within  
2 48 hours. And sometimes our clients do get those hearings within  
3 48 hours, but sometimes our clients wait four to six weeks, and  
4 that's what is unacceptable.

5 There must be a concrete timeline, and the agency should  
6 comply with a mandate that requires a meaningful opportunity to  
7 be heard within a meaningful time.

8 I think it's important to note that under the current  
9 process, for those who do receive their bond hearing, according  
10 to the stats that we cited in our motion that the government  
11 released in 2018, for the first eight months of the fiscal year,  
12 almost 50 percent -- that is, over 47 percent of those who had  
13 their bond hearing -- received an order that they be released on  
14 bond amount or on parole. So these individuals are being  
15 released -- almost half of them have this opportunity -- but it's  
16 being needlessly delayed, delayed at times for days and at times  
17 for weeks, and that is irreparable harm.

18 And, you know, it's interesting to note, in *Hernandez v.*  
19 *Sessions*, the Court pointed to the expense of the government,  
20 that the government is paying to the tune of \$159 a day per  
21 detainee. And if almost half of our class members are going to  
22 get bond amounts but should have been released earlier, it's  
23 talking about a huge amount of resources that the government is  
24 squandering by detaining individuals by not providing them their  
25 prompt bond hearings.

1 But, unfortunately, the bond hearings themselves are not  
2 enough, and we see this from our Plaintiffs Blanca Orantes and  
3 Ibis Guzman, both of whom were denied bond when they appeared,  
4 after the Court placed the burden on them, even though the  
5 government had taken away their children and held their children  
6 in separate facilities. And we see this not just in the example  
7 of our named plaintiffs, but we see that, again, pointed out in  
8 the declarations, the supporting declarations that we submitted  
9 from advocates across the country. Detained asylum seekers who  
10 bear the burden of proof, despite having already demonstrated a  
11 bona fide claim for relief under the act, face serious and often  
12 insurmountable obstacles to ever having an opportunity to be  
13 released, regardless of whether they present a flight risk or  
14 danger to the community. And why is that? They are locked up,  
15 they are separated from family, they have no opportunity to  
16 gather the documents that the court is requiring them to gather  
17 to show they're not a flight risk, documents about their identity  
18 or about family members or documents about individuals who would  
19 support them if they were released. Just as important, they are  
20 denied the opportunity to look for counsel, so they don't have  
21 legal representation to present their claim and to satisfy the  
22 framework that the government has imposed on them.

23 In addition --

24 THE COURT: Counsel, can I stop you there for a moment?

25 MR. ADAMS: Yes, please.



1 THE COURT: I certainly am familiar with doing lots of  
2 bond hearings over lots of years, and I know in the criminal  
3 context how that process is run.

4 Is there anyone who does an interview with the detainee to  
5 gather information, you know, name, relatives, you know, what  
6 kind of papers do you have, where are you going, what's your  
7 plan? Does anyone do that for anyone, whether it be the  
8 government or the detainee?

9 MR. ADAMS: No. In some cases, if the detained  
10 individual is fortunate enough to have counsel, the counsel  
11 prepares a bond packet for them. But almost 90 percent of these  
12 individuals are not represented, so they don't have anyone to  
13 prepare that packet.

14 Now, the government files the record of deportable alien,  
15 which lists the demographic information of the individual that  
16 they have arrested and detained, but they don't provide any  
17 information about family that might support them, they don't  
18 provide any of the information on behalf of the detained  
19 individual demonstrating why they are not a flight risk. And, in  
20 fact, the government is in the better position to get this  
21 information. Oftentimes they have confiscated the identity  
22 documents of the individuals. They have access to the criminal  
23 databases, both domestic and international, that would provide  
24 any record, and yet they flip the burden on these individuals to  
25 demonstrate why they should be released. And as Judge Tashima

1 said in the case in *Tijani*, the Supreme Court has consistently  
2 adhered to the principle that the risk of erroneous deprivation  
3 of a fundamental right may not be placed on the individual. And  
4 so in *Tijani*, and then later in *Singh*, the Ninth Circuit made  
5 clear that the burden must be placed on the government.

6 Now, the defendants respond, well, the Ninth Circuit got it  
7 wrong in *Tijani* and *Singh*, and they point to the recent case in  
8 *Jennings*, but what they fail to acknowledge is that the  
9 discussion in *Singh* about the burden of proof was exclusively  
10 focused on the due process rights of the individual and relied  
11 exclusively on Supreme Court case law dealing with due process.  
12 There was no statutory interpretation of the burden of proof in  
13 *Singh*.

14 THE COURT: Let me go back to the hearing itself.

15 MR. ADAMS: Okay.

16 THE COURT: The way it works now is that the detainee  
17 has the burden of going forward. If the government has whatever,  
18 a passport or identification, that they have confiscated, and the  
19 detainee basically says, you know, I don't have my documents, are  
20 you telling me that the government wins by remaining silent?

21 MR. ADAMS: Yes, I am.

22 We have declarations, supporting declarations, where  
23 advocates talk about having to submit FOIA, Freedom of  
24 Information Act, requests just to get copies of those documents  
25 to demonstrate the identity of their clients and talking about

1     how they have to communicate with ICE and sometimes  
2     unsuccessfully get ICE to hunt down where those documents now  
3     are.

4             For example, our clients here had their documents confiscated  
5     at the border and then are transferred up to the detention center  
6     in Tacoma, and even local ICE often doesn't know where those  
7     documents are.

8             THE COURT:   Okay.   Thank you.

9             MR. ADAMS:   Now, again, I would like to emphasize that,  
10     in *Jennings*, the Supreme Court explicitly refrained from  
11     addressing the constitutional issue and said only that the  
12     statute is silent as to the burden, and that is certainly so.  
13     The statute does not say the burden is on the government, but  
14     contrary to defendant's response, the statute does not indicate  
15     that the burden is on the detained individual. To the contrary,  
16     going back to the '70s, the agency accepted the responsibility of  
17     demonstrating, with the preponderance of the evidence, that the  
18     detained individual was either a flight risk or a danger to  
19     society. And that's in Board precedent, starting with *Matter of*  
20     *Patel*, but then being affirmed in other cases like *Matter of*  
21     *Andrade*, and that's how it's remained, and Congress has never  
22     done anything to indicate that it should be otherwise, with the  
23     exception of one group, and that's currently those who are  
24     subject to mandatory detention.

25             Starting in 1990 and then evolving until 1996, Congress

1 selected a group of individuals who have criminal convictions  
2 that at first they placed the burden of proof on them to  
3 demonstrate that they should be released and then ultimately made  
4 it the default that they are not even entitled to a bond hearing.  
5 That's currently at 8 U.S.C. 1226(c).

6 Now, there is an exception to those who are subject to  
7 mandatory detention at 1226(c)(2), and it carves out a group who  
8 are under the government protection witness program and says that  
9 if that group of individuals demonstrate by clear and convincing  
10 evidence that they're not a flight risk or a danger, they may be  
11 released. But it's only that small group of individuals who are  
12 otherwise subject to mandatory detention that even have the  
13 burden placed on them. Otherwise, Congress has been silent as to  
14 who should bear the burden in these proceedings.

15 But the Supreme Court has not. And that's what Judge  
16 Tashima's dissent, I think, most eloquently explains in his --  
17 not dissent -- his concurrence in *Tijani*, and then the Court also  
18 goes with in *Singh* and is also relied upon in *Hernandez*, when  
19 they cite back to Judge Tashima's concurrence. Although I don't  
20 mean to imply that in *Hernandez* they address the burden of proof,  
21 because they do not. But what they addressed there is that the  
22 Supreme Court said that the government must bear the burden. And  
23 they looked at cases like *Salerno*, which was a pretrial detention  
24 challenge to the Bail Reform Act, and there the Court rejected  
25 the challenge based upon the procedural protections that are in

1 the Bail Reform Act and relied heavily on the fact that the  
2 burden was placed on the government to demonstrate with clear and  
3 convincing evidence.

4 Now, in contrast to that, in *Foucha v. Louisiana*, the Court  
5 struck down a Louisiana statute because it placed the burden of  
6 proof on the individual to demonstrate why they should be  
7 released. One other thing that I note with respect to the burden  
8 of proof: Given that, by definition, our class members all have  
9 been found to have a credible fear, and, thus, a bona fide claim  
10 for protection, they are even in a better position. Pursuant to  
11 the Board's decision in *Matter of Andrade*, eligibility, bona fide  
12 relief, is a key factor in assessing a flight risk. The fact  
13 that they demonstrate -- that they actually qualify for relief  
14 demonstrates that they have every motivation in the world to  
15 appear to their hearings, to then make their claims for asylum,  
16 to obtain the stability and the protection that they're seeking  
17 in the first place.

18 Now, I want to move on briefly to two other things that we've  
19 requested for our class members, and one is a record of a  
20 hearing. Unlike every other hearing before the immigration  
21 court, EOIR does not require immigration judges to record bond  
22 hearings and does not provide transcripts of those hearings for  
23 appellants, people who challenge the denial or the amount of the  
24 bond, even though they're equipped in every hearing to do so.  
25 And, in fact, in their declaration, the government has said they

1 even recorded two of our plaintiffs' bond hearings after we filed  
2 these claims. Yet, the Ninth Circuit has made clear that the  
3 liberty interest is, quote, "fundamentally affected by the BIA's  
4 refusal to provide transcripts or an adequate substitute created  
5 contemporaneously with the hearing," end quote. And that's from  
6 the *Singh* case again. And that follows up from the Ninth  
7 Circuit's decision in *Bergerco* where it says, "Where a defendant  
8 makes allegations of error which, if true, would be prejudicial,  
9 the unavailability of a transcript may make it impossible for  
10 the appellate court to determine whether the defendant's  
11 substantive rights were affected," end quote.

12 And, again, we provided supporting declarations from  
13 advocates discussing how difficult and often impossible it is to  
14 demonstrate a basis for the appeal without a transcript on which  
15 to point out the errors that the judge has made either in factual  
16 findings or in relying on inappropriate case law.

17 One thing that I would note is the defendant's own arguments  
18 support us in this regard. Now, defendants will argue that our  
19 plaintiffs should be required to exhaust their appeals to the  
20 BIA, and the reason they argue that, and I'm going to quote from  
21 defendant's brief, is that, "Indeed, without a record on the  
22 claim, it is not possible for this (or any) court to assess  
23 whether the alien has demonstrated harm," end quote. Now,  
24 they're arguing for exhaustion, and I will address exhaustion in  
25 a second. But that is true as to our plaintiffs. That is why

1 they need a record, so that they can go before the Board and show  
2 the harm they suffered in the underlying hearing before the  
3 immigration judge. Without that transcript, they have no way to  
4 show the judge that -- or rather to show the Board that the judge  
5 inappropriately disregarded evidence of the relative because the  
6 relative didn't make more than some arbitrary amount of the  
7 poverty level. And we have declarations talking about examples  
8 where the judge did just that. Or like Blanca, our main  
9 plaintiff, Blanca Orantes, where the judge completely refused to  
10 address the fact that she had been separated by the government  
11 from her child and that her child was in another detention  
12 center. The judge refused to address that. And yet without a  
13 transcript, we have no opportunity to present those facts to the  
14 Board of Immigration Appeals.

15 Now, I'm going to digress a little bit to the Court's  
16 question regarding exhaustion. So the government argues that  
17 exhaustion should be required, yet this is precisely along the  
18 lines of *Hernandez v. Sessions* where the Court made clear that  
19 exhaustion was not required because -- and they laid out the *Puga*  
20 factors -- we're dealing with a pure legal matter, one that's  
21 already been clearly established by the agency, and so it won't  
22 help to develop any more factual record or administrative record;  
23 and, two, it's likely that it's going to be futile for these  
24 individuals to appeal, given that the agency has already  
25 established their position in precedential decisions, and it's

1 not going to encourage other individuals to bypass the  
2 administrative appeal process because, once it's resolved, it  
3 will be resolved for all class members. And in addition, as this  
4 Court has noted, the harms that are alleged, are those going to  
5 the appellate process themselves, and since it's challenging the  
6 failures of the appellate process, that's yet another reason why  
7 prudential exhaustion should not be required in this case.

8 And then turning to the last point, and that is the failure  
9 of the agency to require the judges to issue contemporaneous  
10 individualized findings. Instead what happens is an individual  
11 has a bond hearing. At the end of the hearing, they're provided  
12 basically a rubber-plate sheet saying you are denied bond or you  
13 are granted bond in this amount. And then if they appeal that,  
14 after they file their notice of appeal to the Board of  
15 Immigration Appeals, the BIA then notifies the immigration judge  
16 that an appeal has been filed, and then, and only then, the  
17 immigration judge issues what they call a bond memorandum, a  
18 summary account of why they denied bond or issued it at that  
19 amount. And this happens weeks after the actual hearing, after  
20 the judges have, in the interim, heard hundreds of other cases at  
21 times. And all of this is -- and I have to -- I just want to  
22 cite one example that we have submitted in Docket 51, the  
23 declaration of Mr. Jong, an attorney with the Southern Poverty  
24 Law Center, who talks about one case where he said, "When I asked  
25 Judge Marks Lane for her reasoning for denying bond, she



1 responded that she would provide the reasoning in a written  
2 decision if the decision was appealed," end quote. Even with an  
3 attorney, they're representing -- places that attorney in an  
4 impossible position to then file the notice of appeal because the  
5 notice of appeal requires that he specify the factual findings or  
6 the legal findings that he thinks are in error. And I'm  
7 referring to 8 C.F.R. 1003.3(b). And, indeed, both the Board and  
8 the Ninth Circuit have sustained denials of appeals based on the  
9 failure to file an adequate notice of appeal. We cited to the  
10 *Matter of Keyte*, 20 I&N Dec. 158 from the BIA. But even more  
11 recently, in the Ninth Circuit, *Rojas-Garcia v. Ashcroft*, which  
12 was 339 F.3d 814. And it's not just on the notice of appeal.  
13 Then the individual also -- so when you file a notice of appeal,  
14 you have a box at the bottom that says either you want an  
15 opportunity to subsequently file a brief or you are not  
16 submitting anything beyond what you are submitting with that  
17 packet. So oftentimes with our clients we submit our brief with  
18 the notice of appeal in order to try to expedite that appeal,  
19 since our client is sitting there detained waiting for the Board  
20 to decide it. The government responds, well, they can wait, they  
21 can ask for a delay in the briefing schedule, or they can wait  
22 for the Board to eventually remand the case months later, saying  
23 the judge didn't get it right and they need to have a more  
24 fleshed-out decision for the Board to review. But that is no  
25 remedy. That's asking our clients to continue to suffer an

1 unlawful deprivation of liberty waiting for the government to  
2 create the record, the basic procedural protection that's  
3 necessary, in order to know whether they should appeal the case  
4 or not.

5 And the last point I would make about that -- you know, I  
6 cited the example of an attorney who was flabbergasted by the  
7 judge's response, about how much more difficult it is for us when  
8 we're dealing with our pro se class members who appear in court  
9 with an interpreter, often have no clue what's going on, and then  
10 afterwards, if they're seeking legal representation in order to  
11 try to understand whether they can appeal it, they have no way to  
12 communicate the basis on which they were denied a bond. And so  
13 there's absolutely no basis for the counsel then to lay out the  
14 reasons in a notice of appeal, if they were to agree to make that  
15 case. These are basic procedural protections.

16 And the government has not even argued, and can't argue, that  
17 it creates any expense with respect to the burden of proof. They  
18 haven't argued that it would be an expense with respect to the  
19 record or the transcript, in large part because they already have  
20 it set up for recording every hearing that's before the Court.  
21 Now, it could create a cost -- we don't deny -- to require that  
22 the hearing be within seven days. They're going to have to  
23 perhaps provide additional resources. But as the Ninth Circuit  
24 made clear in *Hernandez v. Sessions*, they're also going to save  
25 millions of dollars by having people bond out of detention days

1 and weeks before, when the government is paying \$159 per person  
2 per day for their detention. And, ultimately, as the Court said  
3 in *Hernandez v. Sessions*, whatever minimal expenses there are,  
4 they can't be justified at the expense of what's at stake for  
5 class members, and that is their liberty. And in *Saravia v.*  
6 *Sessions*, the Court made the same determination, that it was  
7 insufficient. Whatever expense it may be to transport those  
8 youth across the country to the bond hearings, which was one of  
9 the things they required, it still was not enough to overcome  
10 what was at stake for the youth, which was, again, their liberty  
11 in those bond hearings.

12 THE COURT: Counsel, are you asking specifically -- I'm  
13 thinking about the logistics of this. And one is, is that, are  
14 you asking that there be written findings of fact and conclusions  
15 of law, or would it be acceptable to have spoken findings of fact  
16 and conclusions of law that go on the tape?

17 MR. ADAMS: We are asking that there be written findings  
18 of fact, so that there is a piece of paper that that pro se  
19 person can then provide to an individual to say, this is why the  
20 judge denied me.

21 THE COURT: Okay. But you would be satisfied with them  
22 being handed a flash drive or something that had the oral  
23 presentation of the evidence?

24 MR. ADAMS: That would work if they have counsel. But  
25 for the 90 percent who don't have counsel, what are they going to

1 do with that flash drive? You know, they're in the detention  
2 center. Unless they have access to obtain the information on  
3 that flash drive, it probably is not going to do them any good.

4 So what we're asking is that those bond memoranda, instead of  
5 waiting four to six weeks afterwards, they be issued the day of  
6 the hearing.

7 THE COURT: Well, what I'm looking at is, is that the  
8 reality is that you can get a transcript instantaneously. In  
9 other words, I can read every word that you just spoke right  
10 here, and I can hit a button and it prints out. So I could hand  
11 you the transcript today.

12 If I were to make spoken findings of fact and conclusions of  
13 law on the record, hit the button, and you would have them in  
14 writing, would that satisfy you?

15 MR. ADAMS: That would. As long as our class members  
16 have access to some -- you know, whether the judge produced them  
17 handwritten or it's a transcript of the oral findings and they  
18 have records access to that, that were transcribed, that would  
19 absolutely satisfy what we believe is required as a minimal  
20 protection under the due process clause.

21 THE COURT: So, in fact, you're not asking for anything.  
22 You have already got a recording. What you are really asking for  
23 is realtime and the ability to copy?

24 MR. ADAMS: Yes. Although I would add a caveat, already  
25 there's the potential for recording. They're not recording all

1 of these bond hearings. In fact, it was noteworthy that in their  
2 declarations the government said, well, they recorded two of the  
3 plaintiffs. They didn't assert that they recorded the other two.

4 And the other thing that I would note, like referring back to  
5 Mr. Jong's declaration, is that some judges are not providing the  
6 reasons for their decision there in the hearing. And so they  
7 must be instructed, if it's going to be on the record, then they  
8 need to go ahead and explain why they are denying bond.

9 THE COURT: Okay. But it's as simple as purchasing,  
10 like, Dragon software?

11 MR. ADAMS: It is, yes.

12 THE COURT: All right. Thank you.

13 MR. ADAMS: Thank you.

14 So I'm out of time, but there's a couple of points that I  
15 have not addressed from the Court's questions that I would like  
16 to get to. And one is, should our plaintiffs' claims be  
17 dismissed -- or not dismissed, because we have the class  
18 certified, but is preliminary injunctive relief appropriate  
19 because our named plaintiffs have already been released? And,  
20 again, this case is on square with a myriad of other cases  
21 addressing detained individuals. And there are both cases  
22 certified here in this district court, like *Rivera*, like *Martinez*  
23 *Baños*, but also cases from the Ninth Circuit, like *Hernandez v.*  
24 *Sessions*, where it shows that individuals who are subsequently  
25 released are nonetheless able to pursue preliminary injunctive

1 relief -- I mean, plaintiffs, that is, who are released are able  
2 to pursue preliminary injunctive relief on behalf of the class  
3 because it is a transitory class. And, in fact, just -- what,  
4 two weeks ago? -- in *Preap v. Nielsen*, Justice Alito's decision,  
5 again, said that it matters not that these individuals have been  
6 released, because this is an inherently transitory class. They  
7 received relief prior to whatever injunction was provided, but  
8 that is no bar to the Court providing that form of relief. So I  
9 don't think there can be any serious dispute that this Court has  
10 authority to provide preliminary injunctive relief,  
11 notwithstanding the fact that Ms. Orantes and Mr. Baltazar  
12 Vasquez have already been released.

13 And so if there's no further questions, I'll save myself some  
14 time.

15 THE COURT: One more question. Can you give me some  
16 idea of volume? In other words, in a year's time, how many  
17 hearings are you potentially facing?

18 MR. ADAMS: Well, we have not been provided the quantity  
19 of class members because discovery has not yet commenced in this  
20 case, but we believe there are a few thousand class members. And  
21 that might be overstating it. In the bond-hearing class, there  
22 could be maybe a third of what's in the credible-fear class. We  
23 don't know because it fluctuates drastically over time. But it  
24 could be anywhere from close to a thousand to a few thousand  
25 individuals who are given these bond hearings.

1 THE COURT: Nationwide?

2 MR. ADAMS: Nationwide, that's correct.

3 And then depending on how many of those appeal it -- you  
4 know, who don't just post bond immediately, instead appeal it --  
5 then it goes into that process.

6 But one of the things that I think is important is the  
7 declarations provided by the government in Exhibit 66 and 67 from  
8 the court administrators. Again, they state that they're  
9 providing most of these hearings -- the language they use is,  
10 quote, "in most instances." They say, "In most instances, we're  
11 providing hearings within seven to fourteen days," or "most  
12 instances, within ten days." And if that is the case, then it  
13 should not be a tremendous burden for them to comply with a more  
14 concrete timeline. And certainly as they move forward, they're  
15 in a position to adjust their calendars to do so.

16 Thank you.

17 THE COURT: Thank you.

18 MS. BINGHAM: Good afternoon, Your Honor.

19 Plaintiffs' motion for preliminary injunction should be  
20 denied because they cannot show that they are entitled to  
21 preliminary relief requiring defendants to provide bond hearings  
22 within seven days as a matter of constitutional law in all cases.  
23 Nor can they show that they are entitled to overturn  
24 long-standing bond procedures via preliminary injunction.

25 To start, I would like to address the likelihood of success

1 on the merits. There are two distinct issues before the Court:  
2 Plaintiffs' bond timing challenge and plaintiffs' --

3 THE COURT: Counsel, if you want a record of this, you  
4 are going to have to slow down.

5 MR. ADAMS: Oh, I'm sorry.

6 THE COURT: I cannot get a record. I have got smoke  
7 coming out of the court reporter's ears. And, remember, I can  
8 read what you are saying. So, please, slow down, or you are not  
9 going to be able to have a record when you want to appeal me.

10 MS. BINGHAM: I will do my best, Your Honor. Thank you  
11 for the reminder.

12 I would like to start first by talking about their bond  
13 timing challenge, then I will move on to their bond procedures  
14 challenge, and I would also like to address the irreparable harm  
15 and the balance of equities.

16 Plaintiffs can't show that they are entitled to a bond  
17 hearing within seven days of request in all instances as a matter  
18 of constitutional law. Their detention is governed under  
19 8 U.S.C. 1225(b)(1)(B)(ii), which provides that they should be  
20 detained for further consideration of their application for  
21 asylum.

22 In 2018, in *Jennings*, the Supreme Court explained that  
23 aliens, like plaintiffs, are not entitled to bond hearings at any  
24 point of their proceedings under the statutory text. Now,  
25 though, plaintiffs claim entitlement to that bond hearing in



1 seven days on constitutional grounds. Their argument asserts  
2 that they're entitled to protection of the due process clause by  
3 virtue of their brief presence in the United States, and because  
4 they are entitled to the protection of the due process clause,  
5 they're ipso facto entitled to their bond hearings within their  
6 preferred time frame. But their analysis is incomplete because  
7 determining what process they're entitled to is a two-step  
8 analysis. Even if the due process clause applies to them, this  
9 Court must determine what process that they're entitled to. And  
10 in making that determination, this Court has to consider their  
11 status as aliens who were unadmitted to the country and who enter  
12 the country unlawfully and were apprehended within a very short  
13 period of time. They may lack any ties to this country  
14 whatsoever.

15 When the Supreme Court has examined the due process rights of  
16 aliens like plaintiffs, it has concluded that they're entitled to  
17 only the process which Congress has given them. That is  
18 explicitly laid out in *Mezei*. A quote is, "As aliens on the  
19 threshold of initial entry, their rights are limited to only the  
20 procedures provided by Congress." And that's at *Mezei* at  
21 page 212. Here, the process provided by Congress has resulted in  
22 them having been found to have a credible fear, and that has  
23 provided them the opportunity to present their claims to an  
24 immigration judge and has provided them with the opportunity to  
25 have a bond hearing, a bond hearing that's already scheduled as

1 expeditiously as possible under the circumstances, under those  
2 unique circumstances of whatever immigration court that they may  
3 be before.

4 So I would like to take this opportunity to address your  
5 question about *Zadvydas*, which was that once an alien enters the  
6 country the legal circumstances change, for the due process  
7 clause applies to all persons within the United States, including  
8 aliens, whether their presence here is lawful, unlawful,  
9 temporary, or permanent.

10 The due process clause does apply, but as I stated earlier,  
11 what the Supreme Court has found, going back decades, is that the  
12 process that they are entitled to is the process that Congress  
13 has given them. That process here has -- the plaintiffs have  
14 already received it.

15 Even if they have some additional due process rights by  
16 virtue of their brief entry, it would be on the lowest ebb of the  
17 sliding scale of due process. And even *Zadvydas* itself talks  
18 about that the nature of due process protection varies, depending  
19 on the status and circumstances, and notes specifically that  
20 aliens who had not gained initial entry into the country would  
21 present a, quote, "very different question" than the one that was  
22 raised in *Zadvydas*.

23 THE COURT: Well, *Zadvydas* was different. This class of  
24 people have credible fear and are entitled to a bond hearing,  
25 correct?

1 MS. BINGHAM: That's right, under current law.

2 THE COURT: All right. So let's move on from there.  
3 Just what kind of a bond hearing are they entitled to?

4 MS. BINGHAM: The bond hearing that they're entitled to  
5 under current law is consistent with the bond procedures that are  
6 laid out at 8 U.S.C. 1226(a), and that's the bond process and  
7 procedures that they're getting. And when we're talking about  
8 due process claims, like the ones that plaintiffs have put  
9 forward, this Court has to look at the guidance that's been  
10 provided by the Supreme Court in these due process questions. So  
11 we're talking about *Matthews v. Eldridge* and *Landon v. Plasencia*.  
12 And it has to consider all of the relevant factors.

13 Plaintiffs' requested injunction --

14 THE COURT: Counsel, you want a record, you have to slow  
15 down, okay? The court reporter can't understand you, and I can't  
16 process it either when you speak that quickly. So if you want to  
17 persuade me, you are going to have to slow down, please.

18 MS. BINGHAM: I'm sorry, Your Honor. I'm trying. I  
19 will try harder.

20 We have to look at the guidance that the Supreme Court has  
21 put forth in *Landon v. Plasencia*, which has laid out a balancing  
22 test for these due process claims. Plaintiffs' requested relief  
23 does not take into account all of the relevant factors that are  
24 laid out in this balancing test. It does not account for the  
25 government's weighty interests in the efficient administration of

1 immigration law and it does not take into account the efficient  
2 allocation of government sources, which are specifically laid out  
3 as important and weighty factors in *Plasencia*.

4 THE COURT: Well, let's talk about costs.

5 MS. BINGHAM: Yes.

6 THE COURT: All right. Costs have never been one of the  
7 considerations when you're talking about constitutional rights.  
8 For example, in criminal cases, it doesn't matter if you don't  
9 have enough courtrooms; it doesn't matter if you don't have  
10 enough judges. What you do is you process those cases and you  
11 get them done in a timely fashion.

12 Why is cost something to be considered here?

13 MS. BINGHAM: Your Honor, the test that the Supreme  
14 Court has put forward for due process claims like this is laid  
15 out in *Matthews v. Eldridge* and in *Landon v. Plasencia*. And in  
16 those cases, the Supreme Court has explicitly stated that one of  
17 the factors in the balancing test is the government's interest in  
18 using the current procedures. And one of the government's  
19 interests is efficient administration of the immigration  
20 enforcement law -- excuse me, efficient administration of the  
21 immigration laws, which is a specific -- *Plasencia* notes  
22 specifically. And so it's not that this Court can ignore cost;  
23 it's that this Court has to take into account the government's  
24 weighty interests, and that is specifically laid out in  
25 *Plasencia*.

1 THE COURT: Well, couldn't I be able to do that by  
2 saying 47 percent of these are getting out on bond, and if you  
3 did it faster, there would be a savings of \$159 a day, which  
4 would save the government a lot of money?

5 MS. BINGHAM: Your Honor, I don't think that's accurate.  
6 One of the things that I think is important to note here is that,  
7 for example, in *Rodriguez* -- and the injunction is still in place  
8 in the Central District of California -- defendants are actually  
9 enjoined from conducting those prolonged detention hearings  
10 before seven days have gone by, after notice, because that court  
11 found that that was necessary to provide notice for counsel, for  
12 the alien, you know, to get interpreters, for all of these things  
13 to be prepared. So if these hearings are happening more quickly,  
14 I think that it's completely speculative that there would be any  
15 savings at all. It's possible that counsel and the alien, him or  
16 herself, would not be prepared, and, thus, we could have a  
17 different outcome than the outcome that we're currently having.

18 I think also the important point to remember, when we're  
19 talking about plaintiffs' assertion that 40 percent -- excuse me,  
20 47 percent of their class gets out on bond, is that the burden  
21 that they are complaining about here is obviously not  
22 insurmountable and is not causing irreparable harm.

23 THE COURT: Where can I find how much the government is  
24 spending on these hearings by not giving them within seven days?  
25 I mean, are you telling me the \$159 a day is wrong?

1 MS. BINGHAM: I don't know the exact amount that it  
2 would cost to detain someone, Your Honor. I think that varies  
3 across the nation, how much it costs to detain a person.

4 I think the point that we're making here is that the  
5 immigration courts right now have the flexibility to ensure  
6 coverage of the most compelling needs. This, I think, is very  
7 different than the criminal context, where state and federal  
8 courts do have the ability to prioritize things on their dockets,  
9 you know, according to what needs the most resources at that  
10 moment. I think that that's different in the immigration court  
11 context because all of the hearings are immigration court  
12 hearings. And if there are bond hearings happening within this  
13 time frame, that necessarily means that other hearings are going  
14 to be postponed or canceled. And that's what we have laid out in  
15 declarations that we have attached at ECF 66 and 67.

16 THE COURT: Counsel, let's get back to my question.  
17 Opposing counsel said this is the cost and told me that  
18 47 percent of the class members get released on bond. Where can  
19 I find a counter to that in your materials?

20 MS. BINGHAM: We haven't submitted anything that talks  
21 about the cost of detaining individuals. I think the point is  
22 that Congress has directed that these individuals be detained,  
23 and so --

24 THE COURT: So you don't have anything in your materials  
25 that talks about the costs of detention?

1 MS. BINGHAM: That talks about the cost of detention,  
2 no.

3 THE COURT: Okay. Thank you. Go ahead.

4 MS. BINGHAM: I think that -- I think that the other  
5 point that I wanted to make, since we started talking about Your  
6 Honor's question about what is different between criminal courts  
7 and what's different been immigration courts, is not only the  
8 fact that there's an explicit balancing test that's laid out in  
9 *Plasencia* and how to balance these claims in the immigration  
10 context and it talks about the government's weighty interests in  
11 this immigration context, but I think that there are just a  
12 number of practical differences between criminal court and  
13 immigration court. I think that there's different constitutional  
14 and statutory rights that are in place that are just not the  
15 same.

16 THE COURT: Well, let's get practical. In the sense  
17 that there's a bond hearing, I'm assuming it does not last days.

18 MS. BINGHAM: No.

19 THE COURT: It lasts moments.

20 MS. BINGHAM: Yes.

21 THE COURT: You have got, counsel says, 3,000 across the  
22 nation. Seattle Municipal Court does 3,000 bond hearings in a  
23 month. Every court in this nation that has any kind of detention  
24 does those bond hearings, and they do them efficiently with far  
25 fewer numbers. So I'm not understanding with these ... This is

1 a very small group of people.

2 MS. BINGHAM: I don't think that's accurate, Your Honor.  
3 We don't have anything in the record at this point. And as  
4 counsel pointed out, discovery hasn't started. But I don't think  
5 it's accurate to say that this is a very small class.

6 THE COURT: Well, then give me some idea of what you  
7 think it is.

8 MS. BINGHAM: So I am aware of statistics, and I'm  
9 referencing -- this is an 83 Federal Register 55, just for the  
10 Court's knowledge, that, for example, in fiscal year 2018,  
11 immigration judges completed over 34,000 total cases that  
12 originated with a credible-fear referral. So those are -- that's  
13 going to be over-inclusive, because that's going to include folks  
14 who are members of the credible-fear class but not in the  
15 bond-hearing class. But I think that that goes to show that it's  
16 not just in the low thousands.

17 THE COURT: But how many bond hearings did they do?

18 MS. BINGHAM: Even assuming that this is half, that  
19 would be 15,000.

20 THE COURT: That's still a pretty small number, counsel,  
21 when you talk about how many people get processed. Again, I'm  
22 going to tell you that, just down the street, bond hearings are  
23 happening at extraordinary rates because they are routine, they  
24 are short.

25 I still want you to address the issue of why this is so



1 difficult.

2 MS. BINGHAM: Well, I think that the declarations really  
3 provide the evidence of why this is difficult, which is to say  
4 that the immigration courts, as we know, already operate at max  
5 capacity, and their dockets -- these were in declarations that  
6 were submitted in September -- but their dockets were already  
7 scheduled into November and December at that time, and that's  
8 with leaving certain blocks of time open to conduct these bond  
9 hearings. Sometimes leaving those certain blocks of time open to  
10 conduct those bond hearings, there's still going to be more bond  
11 hearings than that. It's something that obviously fluctuates,  
12 depending on the number of people who are entering the country  
13 and DHS's enforcement practices at the time. And so I think that  
14 we're talking about practical effects here. And particularly  
15 with respect to the declarations that we submitted here, some of  
16 these immigration courts deal with an entirely detained docket.  
17 So that means, if we are prioritizing these bond hearings over  
18 other hearings that are happening, those are also for individuals  
19 who are detained, and so that could be anything from a  
20 credible-fear review or a reasonable-fear review to a bond  
21 hearing for someone who is recently arrested pursuant to 1226(a).  
22 It could also be a final merits hearing for someone --

23 THE COURT: Counsel, this is the third time.

24 MS. BINGHAM: I apologize.

25 THE COURT: Okay. If you can't slow down, I can't get a

1 record. You are going to have to do it because otherwise --

2 MS. BINGHAM: I'm very sorry, Your Honor.

3 THE COURT: -- you will be without a record. I don't  
4 want that to happen.

5 MS. BINGHAM: I don't want that to happen either. I am  
6 trying my best, and I will continue to try.

7 As I was saying, all of the other hearings for some of these  
8 courts involve individuals who are detained, and it may even be  
9 their final merits hearing that is going to be pushed back. And  
10 some of these merit hearings, as I'm sure Your Honor knows, can  
11 be quite complicated, like evidentiary hearings, requiring the  
12 coordination of not only the alien and counsel for the  
13 government, but their counsel, witnesses, interpreters, maybe  
14 even experts, this sort of thing. So as the declarations set  
15 forth, there could be a ripple effect and cause further backlogs.

16 Also, I wanted to make a couple other practical points, since  
17 Your Honor wants to talk about them. The bond hearing is really  
18 akin to a second appearance, because DHS already makes an initial  
19 custody determination. And as my colleague on the other side  
20 pointed out, that initial custody hearing takes place very  
21 quickly. So that's really more akin to the probable cause  
22 hearing in the criminal court context, if we want to go there.  
23 So it's really a custody review.

24 The other thing is, the triggering event at this time is the  
25 alien's request. The alien's request is simply a check box on a

1 form that says "I want a bond hearing." So as soon as the  
2 immigration court receives that form, that's when the obligation  
3 to schedule that hearing is going to kick in. And so that may be  
4 before they even have counsel, that may be before their master  
5 calendar hearing at which bond hearings and things like this are  
6 discussed. So I think that there's some practical issues here  
7 that are not being considered in plaintiffs' briefing.

8 So if that concludes Your Honor's questions on the bond-  
9 timing challenge, I would like to move on to the bond-procedures  
10 challenge.

11 So plaintiffs -- one of the questions that Your Honor raised  
12 was about exhaustion. And the reason I want to talk about  
13 exhaustion here is because these plaintiffs -- first of all, the  
14 procedures were never applied to them. The two named plaintiffs  
15 for the bond-hearing class have recorded hearings, so the  
16 procedures that they complain about were not even applied to  
17 them. Plaintiff Vasquez stipulated to an amount, and so no  
18 procedures whatsoever were applied to him. Plaintiff Orantes  
19 had a recorded hearing. She did not receive a bond. She  
20 reserved appeal, but then was later released, but she did not  
21 perfect that appeal process.

22 And so while plaintiffs argue that exhaustion is not  
23 required, exhaustion here has -- the BIA has the opportunity and  
24 the responsibility to fix any problems that arise during that  
25 appellate process.

1 Your Honor asked, is it necessary for them to have completed  
2 an appeal of an adverse bond hearing when the injuries claimed  
3 are alleged to have negatively impacted the appeals process  
4 itself? The answer to that is yes, because the BIA has the  
5 opportunity and the responsibility to fix any errors, including  
6 any errors that arose during that appellate process.

7 I also just want to make one thing procedurally clear, which  
8 is that plaintiffs complain about the availability of a written  
9 bond memorandum. And that written bond memorandum is not going  
10 to prejudice any class members on appeal because, when that  
11 appeal is filed, that triggers the immigration judge's  
12 responsibility to compose that written bond memorandum. And  
13 briefing deadlines are not set by the BIA until that bond  
14 memorandum is completed. So they're never going to have a  
15 situation where they are having to compose a brief without the  
16 benefit of those written findings.

17 THE COURT: Well, now, wait a second. Aren't they still  
18 sitting in custody while that process takes place?

19 MS. BINGHAM: Yes. That's right, Your Honor.

20 THE COURT: So it does slow it down?

21 MS. BINGHAM: Any appeal slows it down.

22 THE COURT: All right. And aren't you processing a lot  
23 of requests for appeals that may not be necessary if you actually  
24 gave people reasons in the first instance? In other words, if  
25 there are reasons laid out, they could consult counsel, and some

1 of those counsel might say, "There's no point in appealing here."

2 MS. BINGHAM: Well, I think that the immigration judges  
3 typically rule orally, so they're going to be in possession of  
4 those reasons even if the written findings are not composed until  
5 later.

6 THE COURT: So why not just print them out and hand them  
7 over?

8 MS. BINGHAM: Well, I think there's a practical problem  
9 with that, which is that the immigration courts use a third-party  
10 service to transcribe their hearings. So it's not as efficient  
11 or fancy as what Your Honor has before you.

12 THE COURT: Well, sometimes I use third-party services  
13 too. They're contract services.

14 MS. BINGHAM: Uh-huh.

15 THE COURT: Okay. So they're same thing.

16 MS. BINGHAM: So they don't have the ability to do it  
17 immediately.

18 THE COURT: Why not?

19 MS. BINGHAM: They are not set up for that with their  
20 technology.

21 THE COURT: But it seems that it would be so easy to get  
22 that done, to simply have the transcript printed out. I mean,  
23 for Pete's sake, you can get an app that does this, you know.  
24 You know, if you want to send out a Tweet.

25 MS. BINGHAM: Your Honor, I think that the immigration

1 courts -- and this is something we have been talking about  
2 through this hearing -- the immigration courts are in a position  
3 to efficiently balance all of their needs, and that includes  
4 budgetary. And so that's one of the choices that they have, is  
5 they have their existing software, which requires --

6 THE COURT: So the real answer, they're not willing to  
7 spend the money in order to provide this ability to have a  
8 transcript?

9 MS. BINGHAM: I don't think that's the real answer, Your  
10 Honor. I think what we're talking about here is not what  
11 plaintiffs or Your Honor thinks is the ideal process, but rather  
12 what's the minimum amount of due process that's required. And  
13 what we have to do to determine that is look at *Landon v.*  
14 *Plasencia*, where the Supreme Court has laid out that balancing  
15 test.

16 THE COURT: But the Supreme Court hasn't touched any of  
17 the practical applications of these things. In other words, I  
18 see huge amounts of inefficiency in having people file appeals  
19 and then going back and getting a record. You know, you are  
20 going to have people filing appeals that are never going to have  
21 any chance of going forward. You're also going to detain people  
22 longer while you put together an appeal. So why shouldn't I look  
23 at the practicalities and say, you know, there's a faster,  
24 cheaper, better way to do this?

25 MS. BINGHAM: I think that there may be a faster, better

1 way, cheaper way to do this, but that doesn't mean that it's what  
2 is required by the due process clause. And that's what  
3 plaintiffs are asking for, is what they believe is required by  
4 the due process clause. And I think that we have shown in our  
5 briefing that this is not required by the due process clause.

6 And I want to read a quote from *Plasencia*, which I will  
7 attempt to read as slowly as possible, which says that "The role  
8 of the judiciary is limited to determining whether the procedures  
9 meet the essential standard of fairness under the due process  
10 clause and does not extend to imposing procedures that merely  
11 display Congressional choices of policy."

12 And so here we have a situation where we're not imposing --  
13 where the Court is not responsible for imposing what it thinks is  
14 the best, most efficient way to do this. The Court is  
15 responsible for determining whether the procedures meet the  
16 essential standard of fairness, and the test that is laid out for  
17 that essential standard of fairness is in *Landon v. Plasencia*.  
18 And in *Landon v. Plasencia*, one of those factors, Factor No. 3,  
19 is the government's interests in maintaining the current  
20 procedures. And so that has to be accounted for in this Court's  
21 analysis.

22 Your Honor, I see that I'm very close to being out of time.  
23 I would like to address briefly irreparable harm and balance of  
24 equities, and I think Your Honor also had a couple other  
25 questions, which I will attempt to address quickly, since I don't

1 want to take too much time.

2 I think that you asked a question about how the claims of  
3 this class are different than the class -- than those in  
4 *Hernandez v. Sessions* and in *Ms. L*. I think the difference here  
5 is that the parties in those cases, the complained-of harms  
6 actually happened to them, even if they weren't happening at that  
7 time. Here, that is not the case. The harms that plaintiffs are  
8 complaining about, which is the lack of a recording, they  
9 received a recording. They complained about not getting a bond  
10 memo, but neither one of them ended up pursuing an appeal. They  
11 complain about not having a transcript, but, again, there's no  
12 appeal, they were both released. So I think that that is a  
13 critical difference that this Court has to consider.

14 Your Honor also asked a question about the timing here, and  
15 why seven days, why not 14, why not 21. I think that that's a  
16 really great question, and I think that that goes to show that  
17 there's really no case law out here that supports the imposition  
18 of a seven-day time frame, or really any of these time frames,  
19 because what we have is this balancing test, and the immigration  
20 courts are already scheduling these hearings as quickly as  
21 possible, under the circumstances, which is consistent with the  
22 requirements of the due process clause.

23 On irreparable harm, I want to make a couple quick points,  
24 which is that they're receiving bond hearings. There's no  
25 allegation that they're not receiving any hearings. It's just



1 not as quickly as they desire them. They have not identified a  
2 single class member that's languishing in detention without a  
3 hearing. And if there ever was that sort of instance, they, of  
4 course, could always file a habeas asserting prolonged detention.  
5 There's also --

6 THE COURT: Counsel, they filed lots of affidavits from  
7 counsel across the country that talked about long periods of time  
8 in detention, and if you have a constitutional right to have due  
9 process, isn't even a day, or a moment longer than necessary,  
10 harm?

11 MS. BINGHAM: I think that that can be harm, but it's  
12 not irreparable because they have the option of a habeas. So I  
13 think that that's what we have to look at when we're looking at  
14 the preliminary injunction standard.

15 THE COURT: Counsel, habeas is a long, drawn-out  
16 process. So if you have one day that you are not supposed to be  
17 in detention, how do you ever get that day back?

18 MS. BINGHAM: That is simply what's provided for in the  
19 habeas laws. That's the process, when you think you are being  
20 unlawfully detained ever, and that's the remedy that Congress has  
21 provided in these circumstances.

22 THE COURT: Well, you are talking about unlawfully  
23 detained. I'm talking about being detained when the default  
24 should be liberty, if that's what the Constitution requires. In  
25 other words, you don't get those days back. They are gone.

1 Isn't that harm, if there's a constitutional violation?

2 MS. BINGHAM: I think that that is harm, but I don't  
3 think that that's the question on the preliminary injunction  
4 standard. The preliminary injunction standard is irreparable  
5 harm.

6 THE COURT: And loss of liberty is not irreparable harm?

7 MS. BINGHAM: Not when there's another way to repair  
8 that harm, which is via a habeas.

9 And when it comes to their bond procedures challenge, again,  
10 they have not presented any evidence that the bond procedures are  
11 causing irreparable harm such as the Court must intervene  
12 immediately. These bond procedures have been in place, no party  
13 disputes, for years.

14 THE COURT: Well, we're talking about two different  
15 things here. You are talking about a legal remedy, and I'm  
16 talking about the harm of being in custody longer than the  
17 Constitution requires. And it's my understanding that there's  
18 case law out there that as soon as you've got a constitutional  
19 harm, assuming that I find one, then you've got irreparable harm,  
20 because you have been detained; your liberty is valuable, and it  
21 is gone.

22 MS. BINGHAM: I think that this question bleeds back  
23 into the question on the merits, which is whether they have a  
24 constitutional right to this rigorous seven-day deadline that  
25 they want. And we have cited case law that say aliens in this

1 circumstance are entitled to the process which Congress has given  
2 them, and there is no requirement from Congress that they be  
3 given a bond hearing before they hit eight days. So I think that  
4 there isn't a question of irreparable harm here if they're not  
5 entitled to this.

6 On the balance of the equities, the government's interests  
7 are the public interests. In this case, the government has a  
8 weighty interest in the sufficient administration of its  
9 immigration laws -- and that's as the Supreme Court stated in  
10 *Plasencia* -- as well as the sufficient allocation of resources.  
11 This case requires prioritization of the immigration courts'  
12 limited resources to ensure the greatest coverage of the most  
13 compelling needs. Defendants already schedule bond hearings as  
14 expeditiously as possible. That same consideration guides the  
15 agency's decision that generally immigration judges should rule  
16 orally and not expend unnecessary attention on composing written  
17 bond decisions unless they are needed for an appeal. If this  
18 Court grants plaintiffs' requested injunction, it would undermine  
19 the agency's attempt to allocate resources while taking into  
20 consideration the agency's competing demands.

21 If Your Honor has no further questions, I'm out of time.

22 THE COURT: Thank you.

23 MS. BINGHAM: Thank you very much, Your Honor.

24 MR. ADAMS: Thank you.

25 Defendants assert that no harm occurred to our named

1 plaintiffs. Ms. Orantes was denied a bond. She remained another  
2 ten days detained. Because of the Court's order in *Ms. L*, she  
3 was finally released to be reunited with her child. From when  
4 she passed her credible-fear interview, she was almost a month  
5 detained. She certainly suffered harm and there's certainly no  
6 room for the government to say a month's detention is not  
7 irreparable harm. As this Court has already noted, in *Melendres*  
8 *v. Arpaio* and countless other cases, violation of a  
9 constitutional right does constitute irreparable harm, and the  
10 reason preliminary relief is needed is because thousands of  
11 individuals continue to suffer this harm.

12 Now, they point to the fact that a recording was made in  
13 Ms. Orantes' case. We didn't learn of that until defendants  
14 advised us, after we filed this action. There was no notice that  
15 she had a right to seek a transcript or ask the government for a  
16 recording because, generally, they don't make recordings. The  
17 fact that they did it after we filed this case was of no value to  
18 her.

19 The government also disputes the savings, saying that it's  
20 speculative because counsel or the class member may not be ready  
21 for that hearing. But, again, what we have requested is a bond  
22 hearing within seven days of their request, so, presumably,  
23 they're ready for the hearing because they're asking for that  
24 hearing. It's a little different than the preliminary injunction  
25 that was granted in *Saravia*, where it was just within seven days

1 of the arrest. So there are individuals who are gathering  
2 documents and may not immediately request. In fact, most times  
3 clients don't request -- our clients don't request hearings until  
4 they get counsel, and then we call up the court or send in the  
5 written notice.

6 Now, plaintiffs simply try -- defendants are trying to turn  
7 case law on its head by saying our plaintiffs are not entitled to  
8 any due process other than what Congress has provided. They're  
9 citing the law that deals with the legal entry fiction, and the  
10 Court has already found that in its order in the motion to  
11 dismiss. And, in fact, they cite to *Mezei*, which undermines it,  
12 where *Mezei* explicitly distinguishes those who already entered  
13 the country as being on separate footing. You know, they've made  
14 that same argument in *Zadvydas*. They said that person already  
15 has a final order of removal. They made that same argument in  
16 *Saravia*, against the class of youth, who had these alleged public  
17 safety concerns. They make it against every group, and in every  
18 turn the Court has rejected that. Once someone has entered the  
19 country, case law is clear, they are entitled to what due  
20 process provides. And as the Ninth Circuit just said, due  
21 process provides an opportunity to be heard at a meaningful time.

22 And we agree that -- and, actually, I want to address one  
23 other point. They tried to paint the determination by the DHS  
24 officer as the probable cause hearing. The DHS officer is the  
25 arresting official. The arresting official then decides whether

1 to cut loose the person he or she has arrested. That is not akin  
2 to a probable cause hearing before a neutral magistrate. Their  
3 only shot at a neutral magistrate is that bond hearing.

4 They try to backpedal from the case law, talking about due  
5 process in a criminal context. Yet, those arguments were  
6 rejected in *Hernandez v. Sessions*. And I would just point to  
7 page 993 of that *Hernandez* decision, where the Court forcefully  
8 rejected that, saying "The government claims cases involving  
9 criminal detention are irrelevant to immigration detention. On  
10 the contrary, the Supreme Court has recognized that criminal  
11 detention cases provide useful guidance in determining what  
12 process is due noncitizens in immigration detention."

13 And lastly, with respect to *Jennings*, they've, on the one  
14 hand, admitted that our clients are entitled to a bond hearing.  
15 The *Matter of X-K* makes that clear, and that's binding agency  
16 precedent. *Jennings* addressed its interpretation of the statute  
17 with respect to a certified class, and that certified class  
18 included only individuals who fell under the legal fiction entry,  
19 that is, people who are detained at the port of entry. And so  
20 even plaintiffs conceded they were subject to mandatory  
21 detention. That case is not instructive. It doesn't inform us  
22 as to the process that's required under 1226(a). And, indeed,  
23 defendants later asserted that our class members are entitled to  
24 no more than what's available under 1226(a).

25 We agree that at the bottom line it is the essential standard

1 of fairness, and an essential standard of fairness requires a  
2 concrete timeline when they know they're going to have their day  
3 in court to explain why they should not be locked up. Moreover,  
4 liberty is what's expected in our society. And there's case law  
5 that I cite, just one quick quote in *Salerno*, where it says, "In  
6 our society, liberty is the norm, and detention prior to trial or  
7 without trial is a carefully limited exception." The burden  
8 falls on the government because liberty is the norm. These are  
9 individuals that have already been screened and found to have a  
10 bona fide claim for relief.

11 And it is certainly an essential element of fairness that  
12 they be provided the reasons why they're being denied bond, that  
13 they be provided a transcript or a recording of their hearing so  
14 that they have a meaningful opportunity to assert why the  
15 immigration judge erred in denying them bond.

16 And for these reasons, we respectfully request that the Court  
17 grant our class members preliminary injunctive relief so they  
18 don't continue to face irreparable harm.

19 THE COURT: Thank you, counsel, for your arguments. You  
20 will see an order within 14 days of today. You should also be  
21 seeing shortly the Court's order setting schedule, after I've  
22 reviewed your joint status reports.

23 The other thing I want point out is General Sessions is no  
24 longer with us. Do we need to have a substitute of caption in  
25 the case? If that's the case, would you please send in that

1 correction so that we can do that?

2 MR. ADAMS: Yes. Thank you.

3 THE COURT: Is there anything else I can help you with?

4 MR. ADAMS: No. Thank you.

5 MS. BINGHAM: No. Thank you, Your Honor.

6 THE COURT: All right. Then have a good evening.

7 (Adjourned.)

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9  
10 C E R T I F I C A T E

11  
12 I, Nickoline M. Drury, RMR, CRR, Court Reporter for the  
13 United States District Court in the Western District of  
14 Washington at Seattle, do certify that the foregoing is a correct  
15 transcript, to the best of my ability, from the record of  
16 proceedings in the above-entitled matter.

17  
18  
19 /s/ Nickoline Drury

20 Nickoline Drury  
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